

CAI
EA

- 40575

Government
Publications


Gov.Doc. Canada. External
Can Affairs, Dept.of
E

Summary of memorandum of agree-
ment between the governments of
the United Kingdom, Canada, Austra-
lia and New Zealand relating to
training of pilots and aircraft
crews in Canada and their subse-
quent service. [1940?]]



Government
Publication

CA1
EA
-40575



Digitized by the Internet Archive
in 2022 with funding from
University of Toronto

<https://archive.org/details/31761115532376>

SUMMARY OF

MEMORANDUM OF AGREEMENT BETWEEN THE GOVERNMENTS OF THE UNITED KINGDOM, CANADA, AUSTRALIA AND NEW ZEALAND RELATING TO TRAINING OF PILOTS AND AIRCRAFT CREWS IN CANADA AND THEIR SUBSEQUENT SERVICE.

1. It is agreed between the Governments of the United Kingdom, Canada, Australia and New Zealand that there shall be set up in Canada a co-operative air training scheme as set out in this agreement, and that the personnel so trained shall be allocated in accordance with Articles 14 and 15.

2. This Agreement shall become operative at once and shall remain in force until 31st March, 1943; unless, by agreement between the Governments concerned, it be extended or terminated at an earlier date.

GOVERNMENT OF CANADA THE ADMINISTRATOR

3. The Government of Canada will act as administrator of the scheme for itself and the other Governments concerned, as hereinafter provided, and it is understood that the undertakings given herein by the Government of Canada to the other Governments concerned are respectively subject to the due performance on the part of such Governments of their several undertakings given herein in support of the scheme.

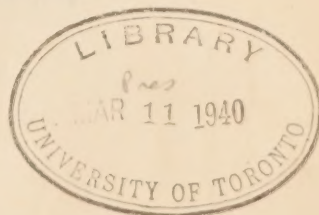
4. The Government of Canada, acting as administrator, will endeavour to complete, as quickly as possible, the organisation it considers necessary to give outputs of pupils in the numbers and at the rates agreed upon.

AGREEMENT AS TO PUPILS AND INSTRUCTION

5. (a) The Governments of the United Kingdom, Australia and New Zealand will endeavour to send from time to time enough pupils for training to Canada to keep filled the agreed proportions of places in the various training schools in Canada. The numbers sent by the United Kingdom may include pupils from Newfoundland. The Government of the United Kingdom will also endeavour to send and the Government of Canada, as administrator of the scheme, undertakes to receive pupils for training in Canada in sufficient numbers to keep filled any deficiency in the supply of such pupils from Australia, New Zealand and Canada.

(b) The numbers, and the categories of pupils sent, may be varied from time to time by agreement between the Governments concerned.

(c) It is agreed that if the Governments of Canada, Australia and New Zealand fail to keep filled the training places allotted to them respectively they will nevertheless bear their full respective shares of the costs and expenses.



6. Pupils sent for training in Canada under the provisions of Article 5 will receive pay, allowances and other emoluments in accordance with the provisions set out in Appendix II to this Agreement.

7. The training to be given shall be in accordance with the syllabus of instruction laid down for each similar course of training in the United Kingdom.

8. To assist in the carrying out of the training scheme, the Governments of the United Kingdom, Canada, Australia and New Zealand will lend personnel in such ranks and in such numbers as may be agreed upon with the Government of Canada as administrator of the scheme.

AGREEMENT AS TO COSTS AND EXPENSES

9. The share of the cost of the scheme to be borne by the Government of the United Kingdom will take the form of contributions in kind, to be delivered at such times and in such numbers as may be required for the efficient carrying out of the scheme. In addition, the Government of the United Kingdom will bear the cost of packing, loading and transporting to Canada the supplies she contributes in kind. The cost of unloading and of transportation in Canada will be borne by the Government of Canada, as administrator of the scheme.

The supplies to be provided by the United Kingdom Government under the foregoing arrangements may be varied from time to time by agreement between the Governments concerned.

10. The Governments of Canada, Australia and New Zealand agree that costs and expenses paid or incurred by the Government of Canada as administrator of the scheme (exclusive of the contribution in kind and expenses to be made and borne by the Government of the United Kingdom as provided for in Article 9) shall be apportioned between them as follows:—

- (a) The Government of Canada will bear the whole costs and expenses of the Initial Training and Elementary Flying Training.
 - (b) The costs and expenses remaining will be shared between the Governments of Canada, Australia and New Zealand, in agreed percentages based on the numbers and categories of pupils they are entitled to have trained in Canada; and it is agreed that if any substantial changes in the allocations of training places are made by mutual agreement between the Governments concerned the percentages will be reviewed.
11. (a) Except for any advances made by the other Governments concerned, as provided for in clause (b) of this Article, the Government of Canada, as administrator of the scheme, will in the first instance advance all the costs and expenses incurred as such administrator under the provisions of this Agreement, and the Governments of Australia and New Zealand will repay to the Government of Canada, as herein provided for, in Canadian dollars, their share of the amounts so advanced, in the agreed proportions.

- (b) The Governments of the United Kingdom, Australia, and New Zealand will make advance payments necessary for pay and allowances, transportation charges, and other expenses during the journey to Canada in respect of pupils sent to Canada by such Governments for training, and for such other costs and expenses as may be agreed to from time to time; and the Governments of the United Kingdom, Australia, and New Zealand will, immediately after the end of each month, notify the Government of Canada, as administrator of the scheme, of the amounts of any advance payments made by them during such month and will, as soon as possible thereafter, send to the Government of Canada a detailed statement in respect of such advance payments.
- (c) In connection with the repayments to be made by the Governments of Australia and New Zealand, as provided for in clause (a), due allowance will be made for any advance payments made and notified by the Governments of Australia and New Zealand under the provisions of clause (b).
- (d) The Government of Canada, as administrator of the scheme, will refund to the Government of the United Kingdom any advance payments made by that Government under the provisions of clause (b), and the amount of such refunds shall be included in the costs and expenses of the scheme to be apportioned between the Governments of Canada, Australia, and New Zealand, as provided for in clause (a) and in Article 10.
- (e) In this Agreement the term "costs and expenses" shall mean all expenditures, costs, charges and liabilities made or incurred by the Government of Canada, as administrator of the scheme, and without restricting the generality of the foregoing shall include:—
 - (i) Pay, allowances, and other expenses of the personnel lent under the provisions of Article 8 and a cash contribution (computed in accordance with recognized practice as between Governments in such cases) towards the future non-effective benefits of such personnel.
 - (ii) Pay, allowances, transportation charges, and other expenses connected with the training of Canadian pupils in Canada from the dates of their enlistment to the dates of their embarkation in Canada under the provisions of Article 16; or, in the case of Canadian pupils taken to fill vacancies in the Home Defence Squadrons of the Royal Canadian Air Force as provided for in Article 14, to the dates of their being so taken.
 - (iii) Pay, allowances, transportation charges, and other expenses connected with the training of pupils in Canada from the dates of their leaving the United Kingdom, Australia, New Zealand or Newfoundland for the purpose of taking up training in Canada to the dates of their embarkation in Canada under the provisions of Article 16.

But the term "costs and expenses" shall not include:—

- (iv) The contribution in kind and expenses to be made and borne by the Government of the United Kingdom as provided for in Article 9.

- (v) Costs and expenses of clothing and personal equipment of pupils other than such replacements as may be necessary during the period of training and other than flying clothing and equipment.
- (vi) Pensions or allowances to personnel lent under the provisions of Article 8 and to pupils or their dependents in respect of disability or death.

The costs and expenses mentioned in (v) and (vi) above will be borne by the Governments lending the personnel and sending the pupils in respect of whom such costs, expenses, pensions or allowances are incurred.

METHOD OF PAYMENT AND ACCOUNTING

12. The Governments of Australia and New Zealand will from time to time, within one month after a summarized statement of accounts has been presented to them (showing the payments made during the preceding month by the Government of Canada, as administrator of the scheme, and taking account of any receipts, and of any advance payments made and notified, as provided for in Article 11 (b), by the Governments of Australia and New Zealand, and also of any adjustments in respect of previous months) pay or cause to be paid to the Government of Canada their due proportion as agreed upon in Article 10 of the costs and expenses of the scheme as shown by such statement.

These monthly payments will be regarded as advances on account, and the costs and expenses of the scheme as at the end of each financial year will be finally adjusted and paid when the accounts for such year have been audited.

13. (a) The Government of Canada will, in consultation with the other Governments concerned, appoint an officer to act as its Financial Adviser in carrying out its functions as administrator of the scheme. Such proposals for expenditure as the said Financial Adviser may require shall be referred to him for approval and no expenditure on such proposals shall be incurred until his approval has been given. Any proposal disapproved by the Financial Adviser may, at the instance of the officers responsible therefor, be referred to the Minister of National Defence for final decision. Any reports made by the Financial Adviser shall be made available by the Government of Canada to all the other Governments concerned, and these latter shall be entitled to obtain from the Financial Adviser information on all matters affecting the cost of the scheme and their participation in it.
- (b) Monthly financial statements shall be furnished by the Government of Canada to the Governments of Australia and New Zealand.
- (c) A record of all expenditure and all sums received in connection with the training of pupils in Canada under this scheme will be maintained by the Comptroller of the Treasury of the Government of Canada, and will be audited by the Auditor General of Canada. This record will be made available after audit for examination by representatives of the Governments concerned.

- (d) The Government of Canada shall make available to the Governments of Australia and New Zealand, as early as possible after the close of each financial year ending the 31st March, a statement, accompanied by a certificate of the Auditor General, of the receipts and payments in connection with the scheme showing the expenditure under appropriate heads.

TRAINING FOR R.C.A.F. MERGED WITH JOINT TRAINING

14. It is agreed that the Government of Canada may, out of the Canadian pupils who complete their training under this scheme, fill vacancies which occur in the Home Defence Squadrons of the Royal Canadian Air Force. All the other pupils, on completion of their training, will be placed at the disposal of the Government of the United Kingdom, subject to that Government's making the arrangements indicated in Article 15, and bearing liability as provided for in Articles 16 and 17 of this Agreement.

MAINTENANCE OF IDENTITY AND CONDITIONS OF SERVICE

15. The United Kingdom Government undertakes that pupils of Canada, Australia and New Zealand shall, after training is completed, be identified with their respective Dominions, either by the method of organizing Dominion units and formations or in some other way, such methods to be agreed upon with the respective Dominion Governments concerned. The United Kingdom Government will initiate inter-governmental discussions to this end.

16. The Government of the United Kingdom will, subject to the provisions of Article 17, provide the pay, allowances, pensions and other non-effective benefits, maintenance and other expenses of the pilots and aircraft crews who are trained in Canada (other than those made available for service with the Royal Canadian Air Force in accordance with the provisions of Article 14) with effect from the dates of their embarkation in Canada for service with, or in conjunction with, the Royal Air Force. The Government of the United Kingdom also undertakes to arrange for those pupils who are made available for service with, or in conjunction with, the Royal Air Force, to be embarked as speedily as possible after the completion of their training, and to defray the cost of their passages to the stations to which they are appointed on leaving Canada.

17. The pay, allowances, pensions and other non-effective benefits, maintenance and other expenses, for which the Government of the United Kingdom undertakes liability under the provisions of Article 16 will be as laid down in Royal Air Force regulations. If it should be decided by the Government of Canada, the Government of Australia, or the Government of New Zealand to supplement the amounts so issued, any such supplement will be borne by the Government concerned.

DISTRIBUTION OF ASSETS UPON TERMINATION OF AGREEMENT

18. The Government of Canada as administrator of the scheme will have charge of the assets acquired for the purposes of the scheme. On the termination of this Agreement such of the said assets as have been

acquired and paid for as part of the cost of the scheme will be disposed of as follows:—

- (a) Any land, but not buildings, structures or fixtures thereon, acquired or improved for the purpose of the scheme will become the property of the Government of Canada.
- (b) The assets acquired for the purposes of the Initial Training Schools and the Elementary Flying Training Schools will become the property of the Government of Canada.
- (c) All other assets, except those contributed in kind by the Government of the United Kingdom, will be shared between the Governments of Canada, Australia and New Zealand in the same proportions as are laid down in Article 10 for the apportionment of the costs.
- (d) Any of the assets contributed by the Government of the United Kingdom which remain will revert to that Government.

The distribution of the assets under the above arrangements may be made in kind or otherwise, as may be agreed upon.

COMMUNICATIONS BETWEEN GOVERNMENTS

19. Arrangements will be made between the Governments concerned to facilitate communications between them under this Agreement or otherwise in connection with the Scheme either by means of cable or through representatives in Canada to be named by them.

APPENDIX I

SUMMARY OF SCHOOLS REQUIRED

Programme of development of the training scheme in Canada

1. To produce the necessary output of pupils, the following schools will be necessary in Canada:—

Initial Training Schools..	3
Elementary Flying Training Schools..	13
Service Flying Training Schools..	16
Air Observer Schools..	10
Bombing and Gunnery Schools..	10
Air Navigation Schools..	2
Wireless Schools..	4

2. The Flying Training and Air Observer Schools will be developed at rates which will provide for their peak capacity for training pupils being reached by the following number of weeks after the date of opening:—

Elementary Flying Training Schools..	4 weeks
Service Flying Training Schools..	12 “
Air Observer Schools..	6 “

The remaining schools will open at full capacity.

3. It will also be necessary to establish:—

- (i) Schools for the training of the staffs of the schools given in paragraph 1, and for the organization at (ii) below.
- (ii) An appropriate command, recruiting and maintenance organization.

These will include—

(iii) Air Armament School..	1
(iv) School of Aeronautical Engineering..	1
(v) School of Administration..	1
(vi) Equipment and Accountant School..	1
(vii) Flying Instructors' School..	1
(viii) Recruit Depots..	2
(ix) Technical Training Schools..	2
(x) Repair Depots..	3
(xi) Equipment Depots..	3
(xii) Record Office..	1 (or enlargement of existing organization).

The dates of formation and rate of development of these units will be governed by the dates of opening of the pilot and air training schools. (iii) to (ix) will cease to function, or will be reduced to the size necessary to meet wastage, as the scheme develops.

4. Table A shows the requirements in personnel when the scheme is in operation.

TABLE 'A'

PERSONNEL REQUIREMENTS

THE PERSONNEL REQUIRED TO MAN THE SCHOOLS, ETC. IN CANADA WHEN THE
SCHEME IS IN FULL OPERATION IS AS UNDER

	Officers	Airmen	Civilians	Works Main- tenance personnel
Commands and Groups, and Extra Headquarters Organization	288	603	134	.....
Initial Training Schools.....	39	393	.....	36
Service Flying Training Schools.....	752	11,376	64	320
Air Observer Schools.....	250	2,470	.....	100
Bombing and Gunnery Schools.....	450	6,920	.....	150
Elementary Flying Training Schools.....	351	4,134	.....	130
Wireless Schools.....	96	1,284	.....	80
Air Navigation Schools.....	126	1,278	.....	40
Repair Depots.....	51	141	1,308	36
Equipment Depots.....	66	228	3,318	60
Technical Training Schools.....	41	627	.....	30
Records Office.....	14	277	.....	.....
Recruit Depots.....	28	424	.....	40
Recruiting Organization.....	134	211	105	.....
	2,686	30,366	4,929	1,022

(a) Civilians may replace a proportion of the airmen in certain units.

(b) The above table does not include schools, etc. which close as the scheme approaches completion; the personnel from these schools will be absorbed into other units.

(c) Some, or all, of the Elementary Flying Training Schools and Air Observer Schools may be organized on a civilian basis.

APPENDIX II

CONDITIONS OF SERVICE OF PILOTS AND AIRCRAFT CREWS

(a) PUPILS FROM CANADA.

Enlistment.

Pupils will be enlisted in the Royal Canadian Air Force as Aircraftmen, Class II (standard group).

Rank during Training in Canada.

<i>Course</i>	<i>Rank</i>
Initial ground training. . . .	Aircraftman, Class II (standard group)
Pilot.	Leading Aircraftman " "
Observer.	" " " "
Wireless operator (air crew). .	Aircraftman, Class II " "
Air gunner.	" " " "

Rank on completion of Training.

<i>Duty</i>	<i>Rank</i>
Pilot.	*Sergeant (group B)
Observer.	*{Acting Sergeant (group C)
	{Sergeant (group B)
Wireless operator (air crew). .	{L.A.C., A.C. I or A.C. II (group B),
	{according to percentage of marks
	{obtained on passing out of training.
Air gunner.	{L.A.C., A.C. I or A.C. II (standard
	{group), according to percentage of
	{marks obtained on passing out of
	{training.

Pay and additional pay will be at the rates and subject to the conditions laid down from time to time in Financial Regulations and Instructions for the Royal Canadian Air Force on Active Service.

During service in Canada, allowances, etc., will be admissible under the conditions laid down in Financial Regulations and Instructions for the Royal Canadian Air Force on Active Service.

Pay, allowances, etc., during service with, or in conjunction with, the Royal Air Force.

On embarkation for service with, or in conjunction with, the Royal Air Force, officers and airmen will, subject to the conditions laid down in King's Regulations and Air Council Instructions, receive from the appropriate Royal Air Force paying authority the pay, allowances, etc., of the rank and branch (or group) in the Royal Air Force corresponding to that

* A number of pilots and observers will be selected, on passing out of training, for commissioned rank in the Royal Canadian Air Force (General List). Observers will be on probation as acting observer for a period (normally six months) after passing out of training.

held in the Royal Canadian Air Force, except that the following special arrangements will be made in regard to the issue of allowances to dependents in Canada.

The allowances and compulsory allotment from pay in respect of family or other dependents which may be payable under Royal Air Force regulations will, if the family or other dependents reside in Canada, be credited to the Government of Canada, as administrator of the scheme, who will issue to the family or other dependents the allowance and assigned pay which may be payable under Royal Canadian Air Force regulations.

If the pay and allowances admissible under Royal Canadian Air Force regulations should exceed those admissible under Royal Air Force regulations, the difference (after taking into account the payment made under the preceding paragraph) will be issued by the Government of Canada as deferred pay, either on termination of service or otherwise in special circumstances.

Personnel will not be insured under United Kingdom insurance schemes, and any insurance contributions (employers' and employees' shares) necessary to ensure benefits under Canadian schemes will be paid by the Government of Canada, as administrator of the scheme, who will arrange with the Government of the United Kingdom to recover from pay any employees' shares of such contributions so recoverable.

(b) PUPILS OTHER THAN THOSE ENLISTED IN THE ROYAL CANADIAN AIR FORCE, THE ROYAL AUSTRALIAN AIR FORCE AND THE ROYAL NEW ZEALAND AIR FORCE.

Pupils other than those enlisted in the Royal Canadian Air Force, the Royal Australian Air Force and the Royal New Zealand Air Force will be enlisted in the Royal Air Force.

For the period of the journey to Canada, airmen of the Royal Air Force will receive pay, allowances, etc., at the rates and subject to the conditions laid down from time to time in King's Regulations and Air Council Instructions for the Royal Air Force.

During service in Canada, airmen of the Royal Air Force will be attached to the Royal Canadian Air Force, and, subject to the conditions laid down in Financial Regulations and Instructions for the Royal Canadian Air Force on Active Service, they will receive from the appropriate Royal Canadian Air Force paying officer the pay, allowances, etc., of the rank and group in the Royal Canadian Air Force, as appropriate under (a) above, except that the following special arrangements will be made in regard to the issue of allowances to family or other dependents outside Canada.

The allowances and compulsory allotment from pay in respect of family or other dependents which would be appropriate under Royal Air Force regulations will, if the family or other dependent reside outside Canada, be issued by the Government of the United Kingdom, who will reclaim from the Government of Canada, as administrator of the scheme, the amount so issued. The Royal Canadian Air Force officer paying the airman will deduct from the airman's pay the amount of the assigned pay under Royal Canadian Air Force regulations.

Airmen will not be insured under Canadian insurance schemes and any insurance contributions (employers' and employees' shares) necessary to ensure benefits for United Kingdom airmen under United Kingdom schemes

will be paid by the Government of the United Kingdom, who will arrange with the Government of Canada, as administrator of the scheme, for the recovery from pay of any employees' shares of such contributions so recoverable.

(c) PUPILS SENT BY AUSTRALIA AND NEW ZEALAND.

Pupils sent by Australia and New Zealand will be enlisted in the Royal Australian Air Force and in the Royal New Zealand Air Force, respectively.

Pay, allowances, etc., for the period of journey to Canada.

For the period of the journey to Canada, airmen of the Royal Australian Air Force and of the Royal New Zealand Air Force will receive pay, allowances, etc., at the rates and subject to the conditions laid down from time to time in the Regulations for the Royal Australian Air Force and the Royal New Zealand Air Force, respectively.

Pay, allowances, etc., during service in Canada.

During service in Canada, airmen of the Royal Australian Air Force and of the Royal New Zealand Air Force will be attached to the Royal Canadian Air Force, and, subject to the conditions laid down in Financial Regulations and Instructions for the Royal Canadian Air Force on Active Service, they will receive from the appropriate Royal Canadian Air Force paying officer the pay, allowances, etc., of the rank and group in the Royal Canadian Air Force, as appropriate under (a) above, except that the following special arrangements will be made in regard to the issue of allowances to family or other dependents outside Canada.

The allowances and compulsory allotment from pay in respect of family or other dependents which would be appropriate under Royal Australian Air Force or Royal New Zealand Air Force regulations will, if the family or other dependents reside outside Canada, be issued by the Government of Australia or the Government of New Zealand, who will reclaim from the Government of Canada, as administrator of the scheme, the amount so issued. The Royal Canadian Air Force officer paying the airman will deduct from the airman's pay the amount of the assigned pay chargeable under Royal Canadian Air Force regulations.

Airmen will not be insured under Canadian insurance schemes, and any insurance contributions (employers' and employees' shares) necessary to ensure benefits for Australian or New Zealand airmen under Australian or New Zealand schemes will be paid by the Government of Australia or the Government of New Zealand, who will arrange with the Government of Canada, as administrator of the scheme, for the recovery from pay of any employees' shares of such contributions so recoverable.

Pay, allowances, etc., during service with the Royal Air Force.

On embarkation for service with the Royal Air Force, officers and airmen will be attached to that force, and, subject to the conditions laid down in King's Regulations and Air Council Instructions, they will receive from the appropriate Royal Air Force paying authority the pay, allowances, etc., of the rank and branch (or group) in the Royal Air Force corresponding to that held in the Royal Australian Air Force or in the Royal New Zealand Air Force, except that the following special arrangements will be made in regard to the issue of allowances to family or other dependents in Australia or New Zealand.

The allowances and compulsory allotment from pay in respect of family or other dependents which may be payable under Royal Air Force regulations will, if the family or other dependents reside in Australia or New Zealand, be credited to the Government of Australia or to the Government of New Zealand, who will issue to the family or other dependent the allowance and compulsory allotment from pay which may be payable under Royal Australian Air Force or Royal New Zealand Air Force regulations.

If the pay and allowances admissible under Royal Australian Air Force or Royal New Zealand Air Force regulations exceed those admissible under Royal Air Force regulations, and the Government of Australia or the Government of New Zealand decide that this difference is to be credited to the officer or airman, the difference (after taking into account the payment made under the preceding paragraph) will be issued by the Government of Australia or the Government of New Zealand as deferred pay, either on termination of service or otherwise in special circumstances.

Personnel will not be insured under United Kingdom insurance schemes, and any insurance contributions (employers' and employees' shares) necessary to ensure benefits under Australian or New Zealand schemes will be paid by the Government of Australia or the Government of New Zealand, who will arrange with the Government of the United Kingdom to recover from pay any employees' shares of such contributions so recoverable.

Gov. Doc. Canada. External Affairs, Dept. of

Can

Summary of memorandum of agreement between
the govts. of the United Kingdom, Canada, Australia
and N.Z. relating to training of pilots and
aircraft crews in Canada and their subsequent service.

DATE

NAME OF BORROWER

June 27

G. Thompson

**University of Toronto
Library**

**DO NOT
REMOVE
THE
CARD
FROM
THIS
POCKET**

Acme Library Card Pocket
LOWE-MARTIN CO. LIMITED



3 1761 11553237 6